

# 1 Electrophysiology Consumables Procurement in Europe: 2 Implications for Access, Innovation and Value-Based Care

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12

13 **Aims**

14 To examine and compare public procurement systems for electrophysiology (EP) consumables  
15 across 21 European countries, focusing on governance level, evaluation methods, clinician  
16 involvement, reimbursement variability, access to innovation and sustainability integration.

17 **Methods**

18 A qualitative, exploratory design was employed using 22 semi-structured interviews with EP  
19 clinicians, procurement specialists and health system stakeholders across 21 countries. Interview  
20 transcripts and summaries were thematically coded by two independent researchers using a  
21 structured six-domain framework.

22 **Results**

23 Substantial heterogeneity in procurement practices was identified. Hospital-level procurement  
24 predominates in 43% of countries, while 33% use regional-level tenders; a minority operate  
25 national-level frameworks. Evaluation methods vary, with several countries using price-driven

1 criteria, while others apply mixed or clinically weighted models. Clinician involvement is high  
2 or moderate in two-thirds of countries, but often informal or lacking governance structure.  
3 Reimbursement for EP procedures varies widely in scope and transparency, with bundled and  
4 global budget models affecting innovation uptake. Innovation access remains uneven: countries  
5 such as Austria, the Netherlands and France use innovation funds or dedicated pathways, while  
6 others rely on centralized approvals or re-tendering. Sustainability criteria are rarely formalized  
7 in procurement decisions, despite growing awareness of environmental impact.

## 8 **Conclusion**

9 European procurement systems for EP consumables differ markedly in structure, evaluation  
10 practices and alignment with clinical and innovation priorities. Integrating clinician input,  
11 adopting value-based frameworks and embedding sustainability metrics could enhance  
12 procurement outcomes and patient care. Harmonized guidance from EHRA and EU-level  
13 stakeholders may support more equitable and innovation-friendly procurement strategies.

14 **Keywords:** electrophysiology, public procurement, catheters, value-based healthcare,  
15 innovation, health systems, Europe

## 16 17 **Introduction**

18  
19 Catheters, sheaths and electroanatomical mapping (EAM) systems are essential for the safe and  
20 effective performance of electrophysiology (EP) procedures. These consumables enable  
21 contemporary workflows such as zero-fluoroscopy ablation, reducing radiation exposure for both  
22 patients and healthcare professionals, while high-quality signal acquisition and real-time

1 interpretation remain critical for identifying arrhythmogenic substrates and achieving durable  
2 procedural outcomes (1).

3 Technological advances have progressively improved diagnostic accuracy and ablation efficacy  
4 in EP. High-density multipolar mapping catheters, visualizable steerable sheaths and robotic or  
5 magnetic navigation systems have enhanced anatomical reconstruction, lesion delivery and  
6 procedural precision. In parallel, the availability of multiple ablation modalities, including  
7 radiofrequency catheters with contact-force sensing, cryoballoon technology, pulsed field  
8 ablation (PFA) and laser-based systems, has expanded treatment options for atrial and ventricular  
9 arrhythmias, supporting more individualized therapeutic strategies, with the triple objective of  
10 reducing procedure time, risk of complications and improving outcomes (1).

11 Although the integration of advanced consumables has increased procedural costs, their clinical  
12 and economic value is well documented. Improvements in lesion durability, procedural  
13 efficiency and arrhythmia-free survival reduce the need for repeat interventions and may  
14 translate into long-term cost savings. As such, EP consumables represent not only technical tools  
15 but also key contributors to high-value care delivery (1).

16 At the same time, their widespread adoption raises challenges related to environmental  
17 sustainability and equitable access. The reliance on single-use catheters and accessories  
18 generates substantial medical waste. EHRA surveys have shown that most EP consumables are  
19 discarded after one use, despite European regulatory frameworks permitting controlled  
20 reprocessing under defined conditions. This highlights a disconnect between sustainability  
21 objectives and current procurement and operational practices. Incorporating environmental  
22 criteria, such as lifecycle impact, reusability and packaging waste, into procurement decisions  
23 could help align innovation with ecological responsibility (2,3).

1 Despite these developments, procurement practices for EP consumables remain highly  
2 heterogeneous across Europe. Limited data exist on how health systems balance price and  
3 clinical value, the extent of clinician involvement in procurement governance and whether  
4 innovation and sustainability are formally supported. Addressing these gaps is necessary to better  
5 align procurement policies with evolving EP practice and broader health system objectives (4,5).

6 This study aims to map and compare public procurement systems for EP consumables across 21  
7 European countries. Using a structured interview-based methodology, we examine governance  
8 models, evaluation criteria, clinician involvement, access to innovation, reimbursement, funding  
9 mechanisms and sustainability. Based on these findings, we propose recommendations to support  
10 value-based, equitable and sustainable procurement strategies in electrophysiology.

## 11 **Methods**

### 12 **Study Design**

13 This study employed a qualitative, exploratory design based on semi-structured interviews to  
14 examine public procurement processes for EP consumables and related technologies used in  
15 arrhythmia management across Europe. The qualitative approach was selected to capture system-  
16 level differences in procurement governance, evaluation criteria, clinician involvement, access to  
17 innovation, reimbursement mechanisms and sustainability practices across diverse healthcare  
18 settings.

### 19 **Participant Selection**

20 Participants were purposively selected to ensure broad geographic representation and direct  
21 experience with EP procurement processes. The study included 22 participants across 21

1 European countries, comprising 21 clinicians and one representative from the medical  
2 technology industry.

3 All clinician participants were practicing cardiologists with expertise in electrophysiology and  
4 were affiliated with the European Society of Cardiology or their respective national cardiac  
5 societies. Clinicians were selected based on their direct involvement in procurement activities  
6 within their institutions, including participation in device specification, evaluation or purchasing  
7 decisions, as well as their familiarity with local procurement, reimbursement and decision-  
8 making frameworks related to EP consumables.

9 One participant represented the medical technology industry and covered the Baltic and Nordic  
10 regions. Industry participation was intentionally limited to a single interviewee to avoid  
11 disproportionate influence on qualitative findings, while allowing triangulation of clinician-  
12 reported procurement practices with a market-level perspective.

### 13 **Data Collection**

14 Interviews were conducted online via videoconferencing between 19 September 2024 and 27  
15 May 2025 using a structured interview guide developed from a preliminary literature review and  
16 expert consultation. Interviews lasted between 17 and 27 minutes and were conducted in English,  
17 French or Spanish, according to participant preference, to facilitate clear discussion of complex  
18 procurement and reimbursement processes.

19 All interviews were audio- or video-recorded with participants' informed verbal consent. A  
20 written summary of each interview was prepared and returned to the participant for verification  
21 and clarification prior to analysis. Ethical approval was not required, as no patient data were  
22 collected and participants contributed in a professional and institutional capacity.

## 1 **Data Analysis**

2 Interview summaries and transcripts were analyzed using an inductive thematic analysis  
3 approach. Initial coding was performed independently by two researchers to identify recurring  
4 concepts and patterns. Codes were subsequently reviewed, discussed and refined to ensure  
5 consistency and consensus.

6 Emergent themes were organized into six analytical domains: procurement governance level,  
7 evaluation criteria, clinician involvement, access to innovation, reimbursement and funding  
8 mechanisms and sustainability integration. This framework enabled structured cross-country  
9 comparison while allowing additional context-specific themes to emerge. NVivo software (QSR  
10 International) was used to support data management and thematic organization.

## 11 **Reimbursement Data**

12 Information on reimbursement structures was obtained through interviews and supplemented  
13 with publicly available national sources where accessible. Given substantial variation in  
14 reimbursement models, contracting arrangements and procedural complexity within and between  
15 countries, precise monetary values were not used in the primary analysis. Instead, reimbursement  
16 was categorized using indicative ranges and structural characteristics to emphasize system design  
17 rather than direct price comparison and to avoid misinterpretation of locally negotiated tariffs.

## 18 **Limitations and Bias Mitigation**

19 Several limitations should be acknowledged when interpreting these findings. First, although  
20 purposive sampling enabled the inclusion of participants with direct involvement in EP  
21 procurement processes, the qualitative design does not capture the full complexity of  
22 procurement systems within each country. In several countries, findings are based on a single

1 interviewee, which may limit the representation of regional or institutional variability,  
2 particularly in decentralized healthcare systems.

3 Second, procurement and reimbursement practices may vary substantially within countries,  
4 especially between public and private hospitals or across regions. As a result, the information  
5 reported may reflect institutional rather than fully national practices. These sources of intra-  
6 country heterogeneity should be considered when interpreting country-level comparisons.

7 Third, the predominance of clinicians among participants may have emphasized procedural and  
8 patient-centered perspectives, while administrative or policy-level viewpoints may be  
9 underrepresented. This was partially mitigated by the inclusion of one medical technology  
10 industry representative, providing contextual market-level insights without disproportionately  
11 influencing the qualitative analysis.

12 To enhance data credibility and reduce bias, interviews were conducted using a standardized  
13 guide and focused on participants' areas of direct responsibility and experience. Where  
14 procurement or reimbursement practices extended beyond an individual's scope, this was  
15 explicitly acknowledged and reflected in the analysis. In addition, interview summaries were  
16 returned to participants for verification and clarification prior to coding, reducing the risk of  
17 misinterpretation.

18 Interviews were conducted in English, French, or Spanish according to participant preference to  
19 facilitate accurate discussion of complex technical, regulatory and policy-related concepts and to  
20 minimize language-related response bias.

21 Finally, reimbursement data were synthesized using indicative ranges and structural categories  
22 rather than precise monetary values. This approach was chosen to account for variability in local

1 contracting arrangements, bundled payments and negotiated rebates, and to avoid  
2 misinterpretation of center-specific tariffs. As such, reimbursement figures should be interpreted  
3 as illustrative of system design rather than definitive price benchmarks.

#### 4 Results

5 Table 1 summarizes the procurement characteristics across the 21 European countries included in  
6 this study. These include procurement level, clinician involvement, access to innovation,  
7 evaluation methods, reimbursement mechanisms and sustainability integration. Thematic  
8 findings from expert interviews are elaborated in the six subsections below. While the total  
9 sample comprised 22 participants, some countries were represented by more than one  
10 interviewee, whereas others were represented by a single expert.

#### 11 Procurement Models

12 Procurement of EP consumables varies widely across Europe. National-level procurement,  
13 characterized by centralized purchasing through ministries of health or national health insurance  
14 funds, predominates in Bulgaria, Estonia, Latvia, Lithuania and Norway. These systems are  
15 typically highly structured and emphasize cost-efficiency (6–10).

16 A second group of countries relies on regional-level procurement, where regional authorities  
17 assume purchasing responsibility. Countries employing this approach include Denmark, Finland,  
18 Italy, Spain and Sweden. While Austria is often described as having regional-level procurement  
19 for CIEDs, EP consumables are generally procured at the hospital level through direct negotiations.  
20 No formal tenders for EP devices were reported and procurement decisions are often clinician-led  
21 and highly dependent on hospital size and budget (11–16).

1 The most decentralized systems, based at hospital level, are found in Belgium, France, Germany,  
2 the Netherlands, Poland, Portugal, Romania, Serbia and Switzerland. Here, institutions conduct  
3 their own tenders, enabling more tailored procurement aligned with procedural requirements.  
4 However, this approach relies heavily on local procurement expertise and procedural volumes (17–  
5 25).

6 It is important to note that procurement systems are not always rigid. Several countries apply  
7 hybrid approaches, adapting procurement strategies to device category, institutional capabilities  
8 or clinical context. Figure 2 illustrates the dominant procurement model per country based on  
9 interview responses

#### 10 **Evaluation Methods: Cost vs Clinical Criteria**

11 The weighting of cost versus quality and technical performance in EP procurement also varies. In  
12 price-dominant systems, such as those in Bulgaria, Estonia, Latvia, Lithuania, Poland and Serbia,  
13 contracts are typically awarded to the lowest bidder. Clinical performance or technical  
14 differentiation plays a minimal role in decision-making (6–8,10,22,24).

15 By contrast, Austria, Belgium, France, the Netherlands and Sweden implement the "Most  
16 Economically Advantageous Tender" (MEAT) framework, incorporating structured scorecards to  
17 evaluate both pricing and technical or clinical value. These systems balance affordability with  
18 innovation and quality (9,11,14,17,19,21,26).

19 Some countries place strong emphasis on clinician-led or clinically weighted evaluation. In  
20 France, for instance, clinical input may account for up to 85% of the final score. Switzerland  
21 combines clinical performance with economic and sustainability considerations and Portugal  
22 uses multidisciplinary committees to assess clinical appropriateness.

1 Figure 3 displays the scoring approach by country, categorizing systems as price-driven,  
2 balanced or clinically led.

### 3 **Clinician Involvement**

4 The role of electrophysiologists and other clinicians in procurement ranges from active  
5 leadership to peripheral consultation. In Austria, Belgium, France, Germany, the Netherlands,  
6 Poland, Portugal, Sweden and Switzerland, clinicians are actively engaged in defining technical  
7 specifications, reviewing tenders and, in some cases, making final decisions.

8 Moderate clinical involvement is found in Denmark, Finland, Norway and Romania, where  
9 clinicians offer input on specifications or product justification but are not involved in  
10 procurement governance or scoring.

11 Minimal or indirect clinical participation is reported in Estonia and Lithuania, where clinician  
12 influence is limited to setting basic functional requirements.

### 13 **Reimbursement Variability Across EP Procedures**

14 Reimbursement levels for EP procedures vary significantly across Europe (27–41). Detailed  
15 country-level reimbursement data are presented in Supplementary Tables S1–S5, while Table 2  
16 summarizes reimbursement characteristics for countries in which procedure-level reimbursement  
17 structures could be reliably synthesized and compared; countries with global budgets, non-  
18 itemized tariffs or insufficiently granular public data are not included.

19 Countries like Germany and Switzerland report high reimbursement levels, often exceeding  
20 €8,000 for complex procedures such as left-sided atrial fibrillation (AF) or ventricular

1 tachycardia (VT) ablations, with Switzerland reporting over €16,000. Poland also presents high  
2 bundled reimbursements, over €16,200, though this may include consumables and infrastructure.  
3 In contrast, France in the public sector reimburses significantly lower amounts: €2,635–€7,100,  
4 while in the private sector, professional fees are often separated from institutional coverage.  
5 Countries like Austria and Italy report mid-range reimbursements, typically €6,000–€9,500,  
6 while Belgium and the Netherlands offer between €5,000 and €8,600 depending on complexity.  
7 Spain uses a global budget model that limits procedural-level transparency. Procedure-specific  
8 trends also emerge: typical flutter and SVT ablations are generally reimbursed at lower rates than  
9 complex VT or atypical flutter procedures. UK reimbursement models may separate device costs  
10 from procedural HRG tariffs, while German DRG codes often bundle all components.  
11 Interviewees also reported substantial variation in reimbursement criteria within countries,  
12 particularly between public and private hospitals and across regions. These discrepancies  
13 underscore the absence of harmonized reimbursement policies and raise concerns regarding their  
14 impact on technology adoption, procedural equity and clinical outcomes.

### 15 **Access to innovation**

16 Innovation adoption in EP procurement remains inconsistent across Europe. Austria and the  
17 Netherlands report the use of dedicated innovation budgets (5% and 10% respectively), which  
18 help support early adoption of new technologies. France employs local innovation funds at the  
19 hospital level and Spain links reimbursement to procedure-level funding, enabling flexible  
20 adoption.

21 Germany, Italy, Romania and Switzerland follow a case-by-case evaluation process, often  
22 requiring detailed justification or HTA review. This may limit the speed or scale of adoption.

1 More restrictive models, such as those in Bulgaria, Lithuania and Serbia, depend on central  
2 approval, with new technologies only introduced through formal tenders or ministry decisions.  
3 This often results in significant delays in adoption and limited access to advanced tools such as  
4 high-resolution mapping systems or pulsed field ablation.

### 5 **Funding and rebate mechanisms**

6 Rebate and funding mechanisms further shape access and institutional flexibility. In Belgium,  
7 France, Portugal, Spain and Switzerland, rebates negotiated with suppliers are retained at the  
8 hospital level and reinvested into equipment or service improvement.

9 In Germany, Poland and the Netherlands, rebate budgets are controlled by the clinical  
10 department, offering greater responsiveness and alignment with clinical priorities.

11 Conversely, in Italy, Lithuania and Romania, rebates are managed centrally and tied to strict  
12 volume contracts. Any deviation from agreed quantities may require formal renegotiation,  
13 limiting responsiveness to emerging needs or new technologies.

### 14 **Discussion**

15 This cross-country analysis reveals substantial variability in the procurement of EP consumables  
16 across Europe. Despite the central role of these technologies in contemporary arrhythmia care,  
17 procurement systems often remain misaligned with clinical needs, innovation pathways and  
18 broader sustainability objectives. These findings highlight persistent tensions between  
19 centralization and flexibility, cost containment and clinical quality and underscore the growing  
20 need to integrate value-based and environmental principles into procurement policy.

### 21 **Procurement Models and Clinical Integration**

1 Three predominant procurement structures were identified: hospital-level, regional and national,  
2 each associated with distinct advantages and limitations. Hospital-led procurement, as observed  
3 in Germany, the Netherlands and Switzerland, enables greater clinical customization and  
4 responsiveness to innovation. These decentralized systems allow EP teams to align purchasing  
5 decisions with procedural demands, facilitating the adoption of advanced technologies such as  
6 pulsed field ablation and high-density mapping systems. However, they may offer fewer  
7 economies of scale and limited standardization, potentially contributing to inefficiencies or  
8 inequities in access between institutions (18–20,26).

9 In contrast, national-level procurement systems, common in Estonia, Lithuania and Norway,  
10 centralize purchasing through ministries of health or public insurers, enhancing administrative  
11 efficiency and price negotiation. Nevertheless, these systems may delay the integration of novel  
12 technologies due to rigid specifications and infrequent tender cycles (6,7,9,26). Limited formal  
13 involvement of clinical stakeholders in centralized procurement can further exacerbate this  
14 rigidity, highlighting a structural trade-off between cost control and clinical adaptability.

### 15 **Clinician Involvement: A Determinant of Value Alignment**

16 The extent of clinician involvement emerged as a key factor influencing the alignment of  
17 procurement decisions with clinical value. In countries such as France, Belgium, Poland and  
18 Sweden, electrophysiologists are formally engaged in drafting technical specifications and  
19 evaluating tenders (26). This structured involvement supports procurement decisions that better  
20 reflect real-world procedural requirements, including signal quality, anatomical compatibility  
21 and device usability.

1 By contrast, many systems rely on informal or consultative clinician input that is not embedded  
2 within procurement governance. As EP procedures continue to increase in complexity, the  
3 absence of structured clinical engagement risks procurement decisions that undervalue  
4 procedural performance or safety. Embedding clinical expertise within procurement committees,  
5 particularly for technically demanding devices such as contact-force sensing catheters or  
6 visualizable sheaths, may therefore be critical to aligning purchasing decisions with patient  
7 outcomes and institutional quality standards.

## 8 **Evaluation Criteria and Value-Based Procurement**

9 Interview findings demonstrate marked variation in evaluation criteria, particularly regarding the  
10 relative weighting of cost versus technical or clinical performance. Price-dominant procurement  
11 frameworks may achieve short-term cost reductions but risk underestimating long-term value. In  
12 contrast, systems adopting the “most economically advantageous tender” (MEAT) approach  
13 allow price considerations to be balanced with clinical evidence and technical merit (26).

14 Several countries, including Finland and Italy, have moved toward value-based procurement  
15 models that incorporate lifecycle costs and outcome-oriented metrics into decision-making  
16 (15,16,26). These approaches support the adoption of technologies that, although potentially  
17 more expensive upfront, may deliver greater long-term efficacy, safety and system-level  
18 efficiency. Broader integration of VBHC principles within procurement frameworks may  
19 therefore serve as an important lever for innovation, cost-effectiveness and sustainability.

## 20 **Role of Health Technology Assessment in Value-Based Procurement**

21 Despite increasing emphasis on value-based procurement, the formal integration of health  
22 technology assessment (HTA) into EP device tendering remains limited across Europe. While

1 some systems apply cost-effectiveness thresholds or require clinical justification for high-cost  
2 innovations, structured HTA processes are not consistently embedded in procurement  
3 governance. In countries such as Italy and Germany, HTA input may be applied on a case-by-  
4 case basis at hospital or regional level, but this approach lacks standardization and transparency.  
5 In more centralized systems, national HTA bodies may indirectly shape procurement  
6 specifications; however, interviewees reported that these evaluations rarely extend specifically to  
7 EP consumables.

8 The absence of routine HTA application to electrophysiology technologies represents a missed  
9 opportunity to align procurement decisions with broader value-based healthcare objectives.  
10 Greater integration of HTA frameworks, including comparative effectiveness, budget impact  
11 analyses and real-world evidence, could enhance transparency, support evidence-informed  
12 investment in innovation and promote more equitable access across regions (42–44).

### 13 **Access to Innovation and Funding Mechanisms**

14 Access to innovation remains uneven across Europe. Countries such as Austria and the  
15 Netherlands allocate dedicated innovation budgets (typically around 5–10%) to support early  
16 adoption of new EP technologies, facilitating iterative learning and clinical experience (26).  
17 France enables innovation through local hospital-level funds, while Spain links access to  
18 procedure-level reimbursement mechanisms, allowing flexible uptake.

19 In contrast, Germany, Italy, Romania and Switzerland rely primarily on case-by-case assessments  
20 requiring detailed clinical or HTA justification, which may slow adoption. More restrictive  
21 systems, including those in Bulgaria, Lithuania and Serbia, depend on centralized approvals or

1 formal re-tendering processes, often delaying access to novel tools and limiting early clinical  
2 exposure.

3 Insights from a recent EHRA survey on digital health reimbursement, although not specific to EP  
4 consumables, illustrate broader systemic challenges. Among 217 European professionals, 85%  
5 supported reimbursement for digital tools, yet 73.6% reported a lack of funding for associated  
6 clinical tasks such as ECG review or remote consultation (45). This finding reflects a recurrent  
7 pattern whereby technological innovation outpaces reimbursement structures, hindering adoption  
8 even when clinical support exists.

9 Flexible procurement mechanisms, such as framework contracts with mid-cycle innovation  
10 clauses, modular tenders or reserved innovation lots, may help bridge the gap between  
11 procurement rigidity and rapid technological advancement. These approaches can enhance  
12 adaptability while maintaining transparency and fairness, particularly in high-innovation fields  
13 such as electrophysiology.

#### 14 **Environmental Sustainability as an Emerging Criterion**

15 Environmental sustainability is increasingly recognized in medical procurement, yet formal  
16 integration remains limited. In electrophysiology, reliance on single-use catheters and extensive  
17 packaging contributes substantially to medical waste. EHRA surveys indicate high clinician  
18 awareness of environmental impact and willingness to adopt more sustainable practices, but  
19 procurement frameworks rarely include explicit environmental criteria (2,3).

20 Some countries, including Sweden and the Netherlands, have begun piloting “green  
21 procurement” scoring systems that incorporate lifecycle assessments and waste reduction  
22 metrics. Integrating sustainability indicators, such as device reusability, packaging volume and

1 carbon footprint, into tender evaluations could align procurement practices with the EU Green  
2 Deal and support a more circular economy within EP (2,3). Wider adoption of sustainability  
3 scoring, including lifecycle assessments and reprocessing policies, may help reconcile innovation  
4 with environmental responsibility.

## 5 Conclusions

6 This qualitative, cross-country analysis demonstrates marked heterogeneity in the procurement  
7 of EP consumables across Europe. Procurement systems vary substantially in governance  
8 structure, evaluation criteria, clinician involvement, reimbursement mechanisms and the extent  
9 to which innovation and sustainability considerations are incorporated.

10 Evaluation approaches range from price-dominant models to more balanced or clinically  
11 weighted frameworks, with variable alignment to value-based care principles. Similarly, clinician  
12 engagement in procurement processes differs widely, influencing how effectively purchasing  
13 decisions reflect procedural requirements and clinical priorities. Reimbursement structures and  
14 funding transparency also vary across countries and procedures, with potential implications for  
15 equitable access to advanced EP technologies.

16 Access to innovation remains inconsistent, shaped by differences in procurement flexibility,  
17 reimbursement pathways and the availability of dedicated innovation funding. Environmental  
18 sustainability, while increasingly recognized as a shared concern, is rarely embedded in formal  
19 procurement criteria despite emerging initiatives in some health systems.

20 Taken together, these findings highlight the complexity of EP procurement across Europe and  
21 underscore the potential value of greater alignment between procurement practices, clinical  
22 needs and broader health system objectives. Professional societies and European-level

1 stakeholders may contribute by supporting shared principles and guidance that promote value-  
2 based, transparent and sustainable procurement while accommodating national and regional  
3 contexts.

#### 4 **Data Availability Statement**

5 The datasets generated and analysed during the current study are not publicly available due to  
6 confidentiality agreements and the qualitative nature of the data, which include personal  
7 professional opinions expressed during interviews. To protect participant anonymity, full  
8 transcripts and audio recordings cannot be shared. Summarized or aggregated data supporting the  
9 findings of this study are available from the corresponding author upon reasonable request.

#### 10 **Conflict of Interest**

11 E.A., R.L., M.M., C.L., L.F., J-C DH., P.S., P.S., F.C., D.T., S.S., K.D., F.L., J.L.M., J.F., Z.I., H.P.,  
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19 G.B. reported speakers' fees of small amount from Bayer, Boston, BMS, Daiichi-Sankyo, Janssen,  
20 Sanofi, iRhythm outside the submitted work. GB: is the Principal Investigator of the  
21 ARISTOTELES project (Applying ARTificial Intelligence to define clinical trajectoryS for

1 personalized predicTiOn and early deTEction of comorbidity and muLtimorbidity pattErnS) that  
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20

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## 1 Tables

COUNTRY	PROCUREMENT LEVEL	CLINICIAN INVOLVEMENT	INNOVATION ACCESS	EVALUATION METHOD	SUSTAINABILITY INTEGRATION
<b>AUSTRIA</b>	Hospital-level (EP) (1)	High	Innovation dependent on hospital size/budget	Mixed (50/50)	Limited
<b>BELGIUM</b>	Hospital-level	Moderate	Limited (via hospital budget)	Mixed (price + quality)	Limited
<b>BULGARIA</b>	National (with hospital-level execution)	Moderate	Funded by NHI, slow uptake	Price-driven	None
<b>DENMARK</b>	Regional	Moderate	Not structured	Mixed	Not defined
<b>ESTONIA</b>	National	Low	Limited	Price-driven	Public pricing (regulated)
<b>FINLAND</b>	Regional	Moderate to high	Included in value model	Lifecycle / VBHC	Risk-sharing contracts
<b>FRANCE</b>	Regional / Hospital	High	Local innovation funds	MEAT (up to 85% clinical weight)	Framework agreements
<b>GERMANY</b>	Hospital-level	High	Case-by-case (hospital budget)	Variable (hospital-based)	Local-level decisions
<b>ITALY</b>	Regional / National	High	Regional HTA approval	Weighted (e.g., 55% price)	Regional strategy
<b>LATVIA</b>	National	Moderate	Joint Baltic tenders	Price-dominant	Not specified
<b>LITHUANIA</b>	National	Low	New tender required	Fixed-price	Centrally defined volumes
<b>NETHERLANDS</b>	Hospital-level	High	10% innovation budget	Hospital-led MEAT	Local (hospital-level)
<b>NORWAY</b>	National	Moderate	Annual update index	50/50 MEAT	Central authority
<b>POLAND</b>	Hospital-level	High	Hospital innovation funds	Variable	Decentralized
<b>PORTUGAL</b>	Hospital-level	Moderate	Package-based approval	Committee-driven	National oversight
<b>ROMANIA</b>	Hospital-level	Moderate	Limited	Budget-capped	Defined by hospital
<b>SERBIA</b>	Hospital-level	Moderate	Requires insurer pre-approval	Price-dominant	Not specified
<b>SPAIN</b>	Regional / Hospital	High	Procedure-based innovation funding	Mixed (framework + clinical)	Hospital-level rebates

<b>SWEDEN</b>	Regional	High	Direct tender flexibility	Points-based scoring	Sustainability pilots
<b>SWITZERLAND</b>	Hospital-level	High	Hospital budget approval	Clinical + price balance	Hospital rebates
<b>UK</b>	National (centralized via NHS Supply Chain)	High (in advisory roles)	Case-by-case	Price-led with advisory input	Under development

Table 1: Summary Procurement Scoring Matrix for EP goods

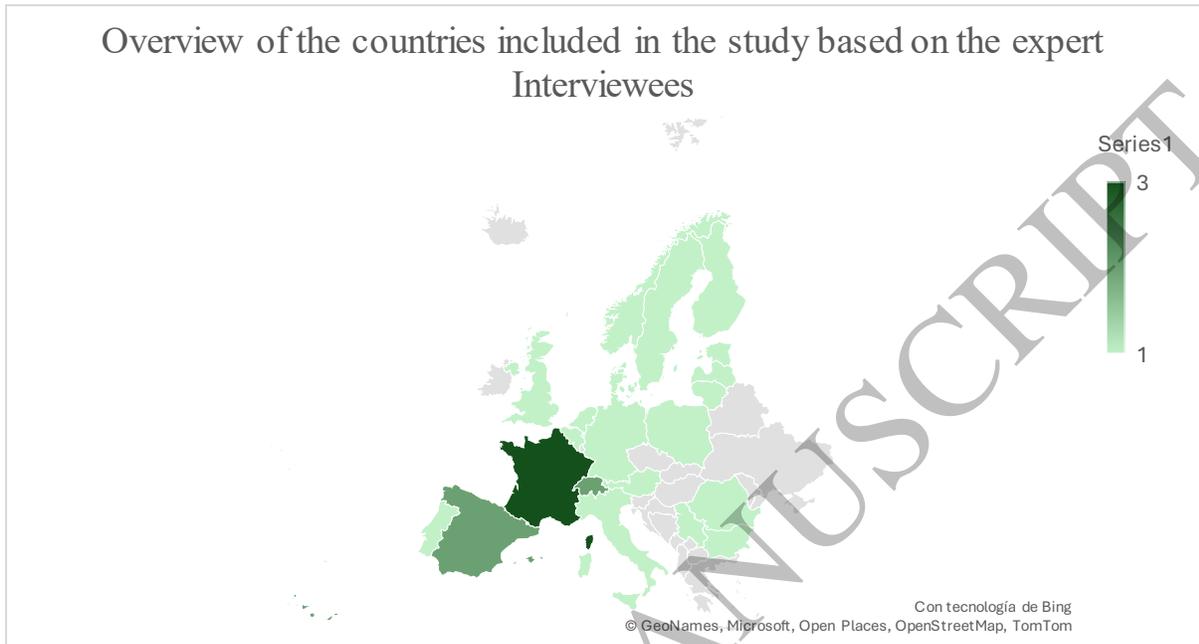
(1) In Austria, EP consumables are typically procured through hospital-level negotiations without formal tenders. Innovation access varies by hospital capacity and budget.

Country	Reimbursement Model	Reimbursement Level (Indicative)
<b>Austria</b>	DRG bundled	Medium–High
<b>Belgium</b>	Device-on-top	Medium
<b>France (Pub)</b>	DRG bundled	Medium
<b>France (Priv)</b>	Fee-for-service	High (physician fee separate)
<b>Germany</b>	DRG bundled	High
<b>Italy</b>	DRG bundled + Regional HTA	Medium
<b>Netherlands</b>	DRG bundled	Medium
<b>Poland</b>	DRG bundled	High
<b>Portugal</b>	DRG + package model	Medium
<b>Spain</b>	Global budget (public sector)	Not specified
<b>Sweden</b>	DRG bundled	Medium
<b>Switzerland</b>	DRG bundled	High
<b>UK</b>	HRG + consumables-on-top	Medium

Table 2: Summary of EP Procedure Reimbursement Characteristics Across Europe

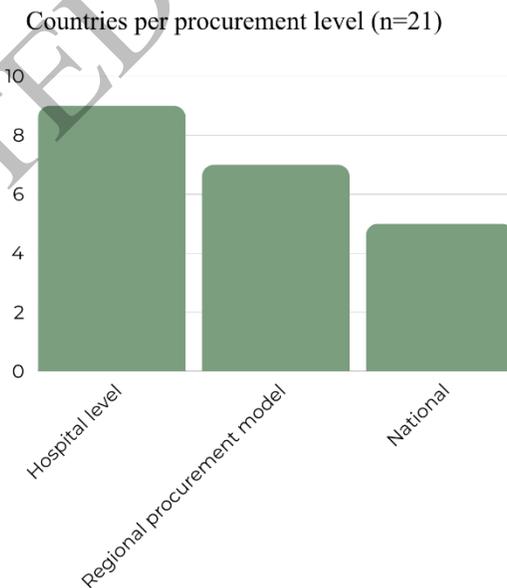
Indicative reimbursement levels are categorized as High (> €8,000), Medium (€5,000–€8,000), or Low (< €5,000), based on data provided by interviewees and public sources. These ranges reflect typical bundled payments (e.g., DRG tariffs) for complex ablations (e.g., left-sided AF or VT) and do not represent exact centre-level prices. Consumables coverage varies by system and may be either explicitly reimbursed or implicitly absorbed in broader procedural payments. Reimbursement values may vary significantly between centres, payers and case complexity

13 Figures



14  
15 Figure 1: Map showing the number of interviewees per country involved in the study

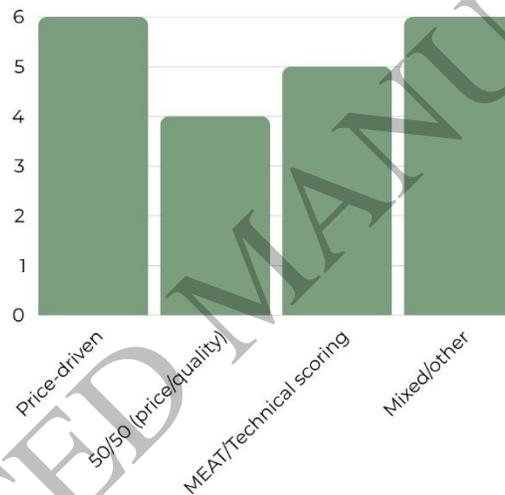
16



17  
18 Figure 2: Distribution of Procurement Models. Countries categorized by dominant level (Hospital, Regional, or National) based  
19 on expert interviews.

20 This figure illustrates the primary procurement governance models for EP consumables reported  
21 across 21 European countries. Procurement levels are categorized as hospital-level, regional or  
22 national, based on stakeholder interviews. Hospital-based procurement dominates in 43% of  
23 countries, while 33% follow regional models and a minority utilize national-level frameworks.  
24 This variability reflects differing health system structures and degrees of centralization, with  
25 implications for standardization, efficiency and equity in technology access.  
26

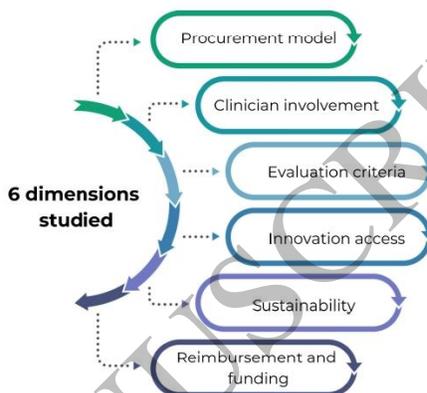
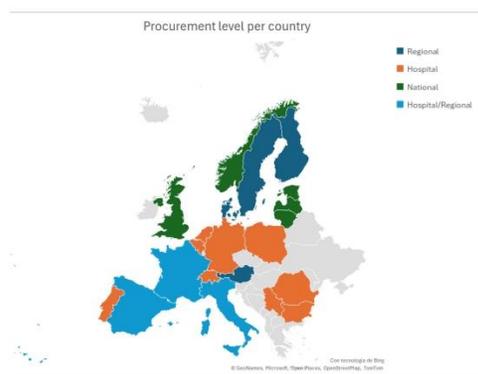
Distribution of countries per procurement evaluation model (n=21)



27  
28 *Figure 3: Weight of Pricing vs. Technical Criteria in Procurement Decisions*

29 This figure displays the predominant evaluation approaches used in public procurement of EP  
30 consumables across Europe. Countries are grouped based on the relative weight assigned to price  
31 versus technical/clinical criteria. Models include price-driven, mixed, MEAT or clinical-led  
32 scoring. The figure highlights substantial variation: while some systems prioritize cost  
33 minimization, others incorporate clinical value, clinician input, or broader value-based healthcare  
34 metrics. This heterogeneity may impact innovation adoption and patient outcomes.

# ELECTROPHYSIOLOGY CONSUMABLES PROCUREMENT IN EUROPE: IMPLICATIONS FOR ACCESS, INNOVATION AND VALUE-BASED CARE



**Interviewees**

22 experts (21 clinicians and 1 senior industry)

**Key Messages**

- 43% of countries use hospital-level procurement
- >60% report clinician involvement
- Innovation access varies, some allocate 5-10% budget while others require re-tendering
- Greater clinician involvement is needed

Stronger clinician involvement, integration of VBHC principles and harmonized EU guidance can drive equitable access, support sustainable innovation and align EP procurement with clinical value

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3

Graphical Abstract  
210x297 mm (x DPI)