# **1** Feasibility and desirability of a realist CMOC database: lessons

# 2 learned

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### 6 Abstract

7 Central to realist evaluation (RE) is its focus on underlying generative mechanisms that cause 8 outcomes in particular contexts, often presented as context-mechanism-outcome configurations 9 (CMOCs). The first author brought together 22 RE experts in a Delphi technique inspired exercise to 10 explore the potential of creating a database from CMOCs identified in the empirical literature, to 11 enhance learning about what CMOCs are and to further the cumulation of knowledge. The exercise, 12 and the comments it evoked, showed why developing such a database is not straightforward and the 13 views on its desirability and utility are mixed. The main reasons are the lack of common concepts to 14 organize the database and the problem of the triple hermeneutic, different uses and non-uses of the 15 CMOC heuristic, and different perceptions of the quality of a CMOC. The discussion points raised in 16 this exercise offer valuable insights in realist reasoning and interesting avenues for further debate.

## 17 Key words

18 Realist evaluation, generative mechanisms, database, conceptualisation, CMO configuration

### 19 Introduction

20 Realist evaluation (RE) is a theory-driven evaluation approach that seeks to answer the question 'what 21 works for whom, in what circumstances, how, and why?' (Pawson and Tilley, 1997). It distinguishes 22 itself from other theory-driven approaches by its underlying realist philosophy inspired by the writings 23 of critical realist scholars<sup>1</sup> (like Archer, 1995; Sayer, 1992; Bhaskar, 2008). According to this realist 24 philosophy, events (including intervention outcomes or phenomena) are generated by mechanisms 25 that can be defined as 'underlying entities, processes, or structures which operate in particular contexts to generate outcomes of interest' (Astbury and Leeuw, 2010: 368). By analysing and 26 27 identifying these mechanisms and the elements of context necessary for their operation (or which 28 prevent their operation), it aims to explain both the desired and undesired outcomes of an 29 intervention.

This context-specific, causal mechanism way of thinking is reflected in the context-mechanismoutcome configuration (CMOC). Program theory can be defined as a detailed account of how we think the intervention led or will lead to the observed outcome. It often comprises a combination of several CMOCs. During a realist evaluation, different possible CMOCs are investigated to come to a refined program theory that better explains why certain outcomes were (or were not) achieved in a specific context. While the CMOC is only a heuristic to guide deeper reasoning of the realist evaluator, it remains a very common way to explain and present the causal processes initiated by an intervention.

- 37 Since the seminal work by Pawson and Tilley (1997), RE has become increasingly popular (see Renmans
- 38 and Castellano Pleguezuelo, 2023; Nielsen et al., 2022; Lemire et al., 2020), showing its relevance for
- 39 the evaluation field. However, Pawson and Manzano-Santaella (2012) warn us of 'fake handbags':
- 40 evaluations that are realist in name, but do not or only partially adhere to realist principles set out by

<sup>&</sup>lt;sup>1</sup> See Chapter 1 in Pawson's (2013) *The Science of Evaluation* for an overview of intellectual origins and influences on realist evaluation.

Pawson and Tilley (1997). These principles include, among others, that mechanisms should be 41 42 distinguished from actions or program components and are "causal powers of individuals and communities" (p. 215), including stakeholders' reasoning; "the operation of mechanisms is contingent 43 on context" (p. 216) and "context refers to the spatial and institutional locations of social situations 44 45 together, crucially, with the norms, values and interrelationships found in them" (p. 216). Most of such 46 'flawed' studies are unintentionally imperfect. Indeed, it takes time to understand fully the 47 philosophical underpinnings of RE and their repercussions for evaluation practices. Moreover, despite 48 the very instructive RAMESES guidelines (Wong et al., 2016), there exists no detailed guidance on how 49 to do a realist evaluation or how to use its key concepts.

Indeed, several recent reviews show that the earlier mentioned principles are still not adhered to, too often (Greenhalgh and Manzano, 2022; Lemire et al., 2020; Nielsen et al., 2022). Arguably, an important issue appears to be that undertaking a realist evaluation necessitates skills, such as creative, critical and flexible thinking, and abductive and retroductive reasoning (see Jagosh, 2020; Mukumbang et al., 2021). These skills go beyond technical know-how and the ability to follow a prescriptive protocol.

The lead author hypothesised that a database facilitating access to examples of realist causal reasoning in the form of CMOCs might contribute to the development of these skills. Instead of simply reading theoretical discussions, novice realist evaluators could quickly get 'a feel' for what realist causal reasoning looks like in empirical work.

Another rationale for the development of a CMOC database can be found in one of the more scientifically oriented objectives of realist evaluation, namely the accumulation of knowledge on programs and their mechanisms. Pawson and Tilley (1997) discussed the need to go further than oneoff evaluations and accumulate knowledge across evaluations. It was hypothesised by the lead author that the development of a CMOC database may contribute to accumulation of knowledge by facilitating and promoting the use of existing realist causal explanations. The database may function as a starting point to find similar realist explanations to inform development of initial program theory.

67 With these two main objectives of learning and knowledge accumulation in mind, and the 68 encouragements of other realist evaluators, the lead author set out to develop such CMOC database 69 by bringing together a group of seasoned realist researchers to contribute to this endeavour in a 70 Delphi-styled exercise. However, several important obstacles to the development of an easily 71 accessible CMOC database were identified. The process was therefore abandoned yet the experience 72 turned out to be very informative.

The focus of this paper is not to argue in favour or against a CMOC database, but to report on the most interesting findings from the development process in the hope of stimulating further dialogue on the merit of this exercise and to ensure that any future database development efforts consider the lessons drawn from this initial attempt. The paper also aims to share with the wider evaluation community key ideas and avenues for further discussion identified by participants during the development process.

In the next section we discuss the approach taken to develop the database. The results section reports
 on the main obstacles and arguments that came up during the process. We finally highlight some main

81 takeaways from the exercise and possible ways forward.

#### 82 Methods

83 The methods used in this exercise were continuously adapted, as one of the objectives was to come

to a workable method to develop a database. Hence, no general methodology can be described,

although Delphi method principles formed its basis (Helmer-Hirschberger, 1967). In the following
 sections, we provide a step-by-step explanation of the process and reasons for adaptations.

#### 87 The Delphi principles

88 The Delphi technique (Helmer-Hirschberger, 1967) is a method developed to reach decisions using 89 expert opinions while avoiding arguments from specious authority, the difficulty of abandoning 90 publicly expressed opinions, and the tendency for groupthink (Helmer-Hirschberger, 1967: 7). The 91 underlying idea is that by avoiding these influences, participants will come to more accurate 92 conclusions (Dalkey, 1969). While it was initially developed to make predictions about the future, it 93 has frequently been used to address other tasks such as identifying the state of the art, developing 94 tools and/or indicators, developing recommendations or creating standards and guidelines (Jorm, 95 2015; Niederberger and Spranger, 2020) – including the RAMESES guidelines for realist review (Wong 96 et al., 2013) and realist evaluation (Wong et al., 2016).

- 97 The technique involves experts being brought into an anonymous round-table discussion with the aim 98 of reaching a consensus. The process can be roughly summarized as follows. First, a facilitator 99 purposefully selects experts in the field of enquiry. The latter are unaware of who else is participating. 100 The facilitator then sends out a questionnaire on the topic of interest. Each expert answers the 101 questions using their knowledge of the topic and sends it back to the facilitator who summarises the 102 responses. In a second round, the facilitator shares the summary with the experts who are now asked 103 whether they would like to revise the draft summary and why or why not. Again, the facilitator 104 summarises the responses, and a third round is started. This goes on until a consensus is found or 105 stops after a pre-specified number of rounds (Jorm, 2015; Niederberger and Spranger, 2020).
- 106 The underlying approach of the database exercise was broadly similar. That is, experts' opinions about 107 CMOCs were solicited while making sure they could do this anonymously. It soon became clear that it 108 was not possible to go through continued rounds as responding to the surveys was time-consuming 109 and the number of CMOCs to analyse was too unwieldy. The process was therefore adapted at several
- 110 points to make it more feasible (see below).
- 111 The process

112 This section describes the different steps and the questionnaires that were sent out during the study.

- For transparency reasons, we add the reports (including the main questions asked) that were sent to the participants after every round in 'Supplementary Material 1'. The analysis of this process can be
- found in the results and discussion section.
- 116 The study started by the lead author purposefully selecting a group of realist evaluators who could be 117 seen as experts given their publishing record and included some degree of diversity in terms of 118 backgrounds and work disciplines, geographical locations and years working in the field. First, 32 119 candidates were contacted of whom 24 responded positively. Eventually, 22 realist experts responded 120 to at least one survey. In relation to their expertise, 14 indicated to use RE 'always' or 'most of the 121 time', two indicated 'Sometimes' and three said 'About half the time'. Three did not respond. In addition, 10 of the participants contributed to the 'Doing realist research' book (Emmel et al., 2018), 122 123 which is another indicator of expertise. Those who replied to at least three surveys were invited to 124 contribute to this paper as co-authors. Those who accepted, contributed to the manuscript, and 125 validated the final paper. The lead author took the role of facilitator for the process overall.

As Table 1 shows, participation strongly diminished towards the end of the study. This was probably
due to the heavy workload linked to the process for the participants and the lead author (which caused
delays), but possibly also to the lack of tangible results, as described in the results section.

129 Nevertheless, several participants indicated that it was a meaningful experience and made them

Participant	Survey number						
	1	2	3	4	5	6	7
1							
2							
3							
4							
5							
6							
7							
8							
9							
10							
11							
12							
13							
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16							
17							
18							
19							
20							
21							
22							
Total	17	16	10	9	7	5	5

130 reflect on their own work and the principles of realist evaluation.

132 The first survey that was sent out contained seven CMOCs that were purposively selected from several

133 papers in an unrelated mapping review (Renmans and Castellano Pleguezuelo, 2023). The seven

134 CMOCs aimed to demonstrate different forms, e.g., CMOCs presented in tables, full texts, and figures.

135 For each CMOC the following questions were asked:

- 136 1. Do you feel this is a realist mechanism? (yes/no/don't know)
- 137 2. How would you term this mechanism? (Proposed term/other term)

138 After each question the participants had the opportunity to add comments. The responses and these 139 comments were then summarized in a feedback report together with new questions in relation to the 140 issues raised in the first survey (the feedback reports can be found in Supplementary Material 1).

141 The second survey did not have any new CMOCs. Instead, it presented questions on discussion points

142 raised in the feedback report based on the responses to the first seven mechanisms. These questions

143 concerned, among other things, whether the conceptualisation proposed by Dalkin et al. (2015) that

144 explicitly distinguishes between resources and reasoning within the mechanism is useful or necessary;

145 whether it is useful to adopt established scientific concepts and definitions; the best way to present

146 CMOCs; and the use of multiple mechanisms in a single CMOC. A summary of the very insightful

<sup>131</sup> Table 1: Overview of the participation to the different surveys

arguments brought forward in response to the second survey can be found in the 'SupplementaryMaterial 1' and will be discussed later.

After the responses to this survey, an alternative third survey was sent out to understand whether the response differences were due to a different attitude towards the purpose of realist evaluation. This survey described three ideal types of realist evaluation - 'realist evaluation evaluation', 'realist evaluation research' and 'realist evaluation science'. However, this distinction was not widely supported and hence was abandoned. (This survey is not included in the supplementary material).

154 The fourth, fifth, sixth and seventh surveys returned to the original structure, with five new 155 mechanisms each. They did however entail some important changes. First, the initial question 156 changed from "Do you feel this is a realist mechanism?" to "How would you evaluate the overall 157 quality of this CMOC? (i.e., structure of the causal explanation, mechanism, etc.)". This was done 158 because some participants highlighted that a mechanism cannot be seen apart from the CMOC as a 159 whole. Second, the response possibilities were expanded from a yes/no question to a five-point Likert 160 type scale (very poor, poor, average, good, excellent) to suit the question stem and allow more 161 variation in the responses. Finally, in the last surveys, when justifying their response, respondents 162 were given the option to choose among a selection of often mentioned critiques on the CMOCs in the 163 earlier surveys to make the process more streamlined and efficient. The focus of the analysis moved 164 away from a mainly quantitative driven search for consensus to a more qualitative appreciation of 165 differences. These last four surveys were summarised, and feedback was provided to participants, but 166 the surveys were no longer sent back to the participants for follow-up questions. Hence, it departed 167 from some of the central principles of the Delphi technique for reasons discussed in the next section.

168 Overall, 27 CMOCs were evaluated (see 'Supplementary Material 1'). Because of the heavy workload 169 for both the lead author and the participants, the diminishing participation, and the limitations 170 encountered in relation to the database, the intended development of a CMOC database was 171 abandoned.

### 172 Results and discussion

173 Although the development of the database was unsuccessful, the lessons learned from the exercise 174 may help to inform future realist evaluation debates, and/or to inform (or deter) efforts to develop 175 similar databases. In providing this article, we also avoid the well documented publication bias against 176 negative results (Franco et al., 2014).

177 In this section we will discuss these lessons and the different positions taken by the respondents. We178 use anonymous quotes from the surveys to illustrate our findings and depict the different views.

### 179 Organising the database

- The lead author reflected on several ways to organise the database and it became clear that not alloptions are equally useful, as each had their own difficulties and concerns.
- First, organising the database solely according to the setting of the study, e.g. by country or by sector, would defeat the purpose of learning across domains, contexts and sectors which is central to the realist evaluation goal of middle range theory building (Pawson, 2013). Second, organising according to the outcome would assume that only a limited set of mechanisms could possibly create a particular outcome – something that is by no means established in social sciences.
- A third possibility would be to organise according to the intervention family under evaluation, as
  envisaged by Pawson (2013) when talking about 'generic conceptual platforms' and also Leeuw (2023)
  when he called for 'subsummation' "[learning] from earlier evaluations and (other) research by

190 bringing the intervention or program (and preferably its mechanisms) that they are working on under 191 a more general 'umbrella." (p.416). While no two interventions are the same and they may differ in 192 small but significant ways, the realist approach emphasises that the intervention and its peculiarities 193 are not the focus of the study; rather, the programme theory underlying the intervention is (Pawson, 194 2006). Therefore, the database could be organized according to intervention families and their related 195 program theories, based on the 'necessary and internal components' that make up the type of 196 intervention (Pawson, 2013). (Note that 'internal components and their necessary relations' have 197 particular meanings in realism. See Pawson, 2013, pp 92 or Sayer, 1992: 89). While a promising idea 198 for the future of RE, the main organising elements are still lacking. Very few studies have focused on 199 developing the 'generic conceptual platforms' (some notable exceptions being Burrows (2020) and 200 Pearson et al. (2015)) and, hence, few or no studies explicitly mention the intervention family to which 201 the intervention under study belongs. While this might be deduced from the description of the 202 intervention, the lack of explicit intervention families and generic conceptual platforms leaves us 203 without a framework to work with, although existing taxonomies may help in this endeavour (e.g., Kok 204 et al., 2016).

Finally, it could be useful to organize the database according to the mechanism embedded in the CMOC. To do so, the mechanisms would need to be described using common concepts across evaluations. The need for a process of abstraction and conceptualization is clear, but whether this is feasible or desirable remains open for debate, as the discussion in the next section shows.

The lead author eventually decided to use mechanisms as the organising principle of the CMOC database, in line with a previously developed approach related to realist evaluation that puts mechanisms at the centre of the knowledge accumulation process, rather than whole programme theories (Renmans, 2023).

#### 213 Lack of common concepts

214 To organise the database according to mechanisms, we needed a common language to describe 215 mechanisms that were essentially the same. The lead author hypothesized that scientific concepts 216 could fulfil this function. These are terms that have a specific definition in the scientific literature 217 (although not fixed forever) and serve as the building blocks of scientific theories such as: intrinsic 218 motivation (self-determination theory (Deci and Ryan, 2000)), self-efficacy (social cognitive theory 219 (Bandura, 1997)), or social comparison (social comparison theory (Festinger, 1954)). While some 220 participants agreed with the idea of using scientific concepts to describe studied mechanisms, the 221 process and the comments to the surveys highlighted several obstacles.

Foremost, many realist evaluations do not use scientific concepts to describe mechanisms. This may be because programmes themselves are rarely designed around such concepts, and evaluations are often designed primarily to inform decisions and actions, rather than contribute to general scientific theory-building. Moreover, they often involve multiple stakeholders from various backgrounds, making the use of layperson's concepts to describe the mechanisms more common.

In the absence of such concepts within the empirical RE literature, it would have been up to the
 database developers to link mechanisms explained in lay terminology to existing scientific or newly
 created realist concepts. However, participants highlighted associated problems.

First, appropriate concepts are often lacking to describe the mechanisms found in many realist evaluations. They may not yet have been defined as concepts in the scientific literature or be known

by the realist evaluator, or the realist mechanisms may be more fine-grained than the scientific

- concepts at our disposal. Hence, using existing scientific concepts may weaken the explanatory powerof the CMOC:
- "It depends on how refined the mechanism has become (after cycles of theory testing).
  Therefore, we should be open to the use of descriptive "ungrounded" mechanisms as well as
  those that are already grounded in existing concepts."

Second, concepts may mean different things in different disciplines, theories and/or studies, have
definitions that are not in line with the realist way of thinking (for example, they may lack ontological
depth) or be defined inaccurately, hence using them may lead to more confusion instead of clarity.

- Third, scientific concepts are in constant development and may change over time, proving the initial definition inaccurate or incomplete. Finally, some respondents – in line with the focus in many evaluations on practical results – highlighted that a focus on the operationalization of concepts to fit a specific study might be more fruitful than discussing definitions.
- 245 "The same concept may actually mean quite different things in different studies."
- 246 "You can't keep knowledge still, and you can't hold language still. Realist epistemology says that
  247 knowledge develops over time so does language. So too do concepts and definitions."
- 248 "The challenge that may arise is searching for such literature, in which set of social or
  249 psychological theories without losing the relevance and also by avoiding the cherry picking of
  250 theories."
- "In line with Karl Popper, definitional issues are 'what is-questions' that run the risk of leading
   to essentialism. Operationalization I prefer over big discussions about definitions."

253 Several of these issues surfaced when participants were asked to link existing scientific concepts to 254 the mechanisms in the CMOCs. Box 1 shows one of the main problems of such an approach: 255 participants assigned very different concepts to the same mechanism.

- 256 Box 1: Assigning concepts to a mechanism.
- 257 Participants received the CMOC below and were asked to describe it with a scientific concept. They258 could either choose 'social comparison' or give another scientific concept.

259 "Feelings of inadequacy prevailed coupled sometimes with isolation (CONTEXT). The SMA [shared
260 medical appointment] created social contact amongst a group of people with similar illness
261 experiences. This exposure helped to correct misperceptions about their capabilities and the
262 capabilities of others in self-efficacy (MECHANISM). The social contact combined with people sharing
263 similar experience contributed to esprit de corps which promoted self-efficacy (OUTCOME)." (Kirsh et
264 al., 2017)

- Out of ten respondents, 4 agreed with social comparison, one did not know and five gave the following
  other scientific concepts: peer support, reciprocity, social exposure-driven self-help, social
  identification, and social solidarity.
- 268 Clearly, in this sense, developing a CMOC database based on mechanisms is as much a theoretical and 269 interpretative endeavour as it is an empirical mapping. This can be called a 'triple hermeneutic' in 270 which the database developers interpret the interpretation of people (researchers) who have 271 interpreted the interpretation of other people (study participants). This may contribute to the 272 misidentification of the mechanisms and partly explain the different opinions observed in Box 1.

#### 273 The quality of the CMOC

- 274 As well as a theoretical endeavour, establishing a database is arguably also a normative undertaking. 275 Even though a database might be just a simple collection of published CMOCs, it is difficult to escape 276 the implied authority that would automatically come with such a database: 'what is in the realist 277 CMOC database must be a realist CMOC'. Moreover, one of the main drivers behind the development 278 of the database was the idea that it would help novice realist evaluators to get a grip on what a 279 mechanism and a CMOC are. Consequently, this means that the database would need a procedure for 280 guality control. Yet the guality of a CMOC is not just dependent on its formulation but also the context 281 in which it was developed, i.e., the methods used, the evaluand, and the evidence to support it. This 282 broader evaluation context cannot be considered in an assessment of the CMOC alone. As a result, 283 only a relatively superficial quality control focused on the logical connection between the C, M and O 284 and of the conceptualization of the mechanism was attempted.
- In Figure 1, each bar in the two diagrams represents a CMOC that was presented to the panel, while the colours represent the percentage of respondents that gave a certain answer. The upper diagram shows the CMOCs presented in the first survey, while the lower diagram concerns the CMOCs
- shows the CMOCs presented in the first survey, while the lower diagram concerr
  presented during surveys 4 until 7, when the question was slightly different.

#### Figure 1: Visualization of divergence of opinions



#### 290

## 291

We observed very different opinions about what a good realist mechanism and CMOC are. The comments from the respondents that accompanied the rating showed some lack of consensus, and/or of clarity, on how a realist mechanism and CMOC should be defined, operationalized and/or conceptualized. While everyone agrees that different visions may co-exist and are even necessary to allow for a fit-for-purpose approach, some discussion points sparked interesting and constructive comments for further debate. (See also Supplementary Material 1.)

Since a final judgment about the quality of a CMOC could not be made, it was decided not to hold back
 CMOCs from the database but to add a short paragraph on the main discussion points for each of the
 CMOCs (see Box 2).

301 Box 2: Example of a commentary on a CMOC

The panel members rated this CMOC as average but more leaning towards poor. The main criticism
here is that it consists of two CMOCs merged into one and it would have been better to split them.
One member felt that "perceptions of a more appropriate skill mix within the clinical and managerial
teams" is the central mechanism and not the outcome.

Although very instructive for the practice of realist evaluation, it remained a very time-consuming and tedious process that was difficult to do continuously, even across the limited number of CMOCs considered. Efforts to streamline this by providing predefined options of critique failed, due to the specificity of the critique of each of the individual CMOCs.

310 Another important aspect that emerged in relation to the quality assessment concerned the CMOC's 311 comprehensiveness and accuracy. The idea of the CMOC database was based on the premise that a 312 CMOC can supply a sound causal and understandable explanation of how some outcome is achieved 313 - or not - and the necessary circumstances for it, in a way that is transferrable to other realist 314 investigations. However, many CMOCs do not honour the wealth of information that is present in the 315 other parts of the paper. Indeed, they were sometimes a heavily summarised version of the 316 sometimes very nuanced and rich causal explanations described elsewhere in the paper. The final 317 CMOC was in such case perceived as a shortened summary of the work or an aide-mémoire, 318 sometimes in the form of a table or a small figure. Some saw this as a limitation inherent to the CMOC, 319 which they suggested was not always the most appropriate formula to capture a complex realist 320 explanation.

321 Others pointed out that a CMOC should not be seen as a truncated summary but needed all the details

322 necessary to understand the causal explanation. This could include the development of as many

323 CMOCs as necessary to explain long and non-linear causal chains. In part, the debate revolved around

324 whether a CMOC can – or should – be seen as a standalone product (meaning that it is useful and

- understandable without the context of the full paper) or not. If not, it seems difficult to develop a
- 326 CMOC database.

Whereas the quality assessment proved to be too onerous for our objective, it did bring forward some
important insights on current realist practice and potential 'requirements' for CMOCs. We mention
those insights that are relevant in relation to the database.

### **330** Form 'requirements' of CMOCs

We put the term 'requirements' in quotation marks because it is important to acknowledge that the realist approach is one of methodological and to some extent also of conceptual openness. This leaves room for different fit-for-purpose approaches. Indeed, the following discussion shows that the CMOC heuristic in particular is used in different ways and can (and perhaps should) be adapted according to the needs of the evoluator and context in which it is being used

the needs of the evaluator and context in which it is being used.

Some panel members believed that multiple mechanisms and outcomes in a single CMOC made it difficult to understand the causal claim being made. However, opinions about whether a CMOC should contain only one mechanism and one outcome were divided. To some, a CMOC can, and maybe even should, have multiple mechanisms. They stated that mechanisms may combine and depend on one another to lead to a certain outcome.

341 "I fully disagree [that CMOCs should have just one mechanism] because simply it may be a
342 combination of mechanisms in a specific set of conditions, set of mechanisms, and so on..."

- Others opposed the use of multiple mechanisms. As the mechanism is the main unit of analysis, it is 343 344 central to a causal explanation that shows how an intervention leads to a specific outcome when 345 implemented in a context containing certain specific conditions. If the CMOC is sufficiently detailed 346 then it can be expected that the specific linkage between the three elements is unique to a specific 347 mechanism, outcome, and group of contextual conditions. Any other mechanism would be expected 348 to have other relevant contextual conditions and/or another outcome. Therefore, when more than one mechanism is mentioned, it may be unclear to which of the mechanisms the relevant contextual 349 350 conditions refer or how the different mechanisms relate to each other: do they work side-by-side, 351 strengthen each other, are they contingent upon each other, and so on?
- 352 353

"Mechanisms are the 'unit of analysis' and as such should be analysed individually, and where they are contingent on other mechanisms, this should be noted."

Similarly, when multiple outcomes are mentioned in a CMOC, the link between them may not be clear: are they causally linked, conceptually linked or are they outcomes at different levels? Moreover, it may be questionable whether all conditions and all mechanisms were equally relevant for each outcome. Therefore, according to this way of thinking, each CMOC should include one set of contextual conditions, one mechanism and one outcome. Clearly, this approach may require several different CMOCs to honour the realist assumption that many outcomes require multiple mechanisms to operate concurrently, each affected by their own sets of conditions.

Other comments concerned the conceptualisation and operationalisation of mechanisms. Pawson and Tilley (1997) suggested that a program mechanism is, among other things, a "[demonstration of] how program outcomes follow from the stakeholders' choices (reasoning) and their capacity (resources) to put these into practice" (p. 66). This distinction between reasoning and resources within the mechanism was strengthened and made explicit in the heuristic proposed by Dalkin et al. (2015), as in the following example:

"[t]he palliative care register [resource] which, when used with older adults who had
unpredictable illness trajectories (context), resulted in anxiety in registering these patients
(reasoning), which meant that less older patients in care homes were registered (outcome)"
(Dalkin et al., 2015)

Within the panel, very different positions were taken regarding this framing of mechanisms. Nearly everyone agreed that this was just one way of depicting a mechanism (see also Westhorp, 2018) that "could be useful in some contexts / to some researchers, and not useful in others." However, some found it confusing when it was used while others felt it was missing whenever it was not used. Still others put into question the usefulness of discussions on specific heuristics and warned against a too recipe-like approach to RE.

377 "I think people get a bit too caught up in trying to think what's a C, what's an M and what's
378 an O - at the end of the day, we are trying to build explanations of causality and that is
379 what matters."

Those who were more critical towards this 'reasoning-resources heuristic' highlighted an inconsistency between realist philosophy and the singling out of resources, arguing that "resources [are] things which are in principle measurable, whereas mechanisms are not". Although resources as defined within RE are not necessarily observable (and indeed often are not), some argued that when this heuristic is used within the literature, 'resources' often refers to intervention components (which by definition are not mechanisms, or part of mechanisms). Others found the division between thecontext and the resources in the mechanism confusing.

However, some proponents emphasized the fact that Dalkin et al's heuristic is merely an (albeit justone) operationalisation of how mechanisms were described by Pawson and Tilley (1997).

389 A similar argument was used in relation to factors added to the CMOC, such as 'intervention' (CIMO), 390 'strategies' (SCMO) or 'actors' (ICAMO) (see De Weger et al., 2020). One respondent highlighted that 391 "the very detailed account of a configuration [makes] it harder to move to the next layer of 392 abstraction". These factors were often added to facilitate the use of the CMOC in practice, yet De 393 Weger et al. (2020) state that while they can help to achieve the objectives of individual evaluations, 394 the "ontological 'status' of [for example] a strategy as an additional explanatory factor remains 395 unclear" (p.5). For example, if the strategy is financial incentives, they may be relevant because they 396 increase the salary of employees (i.e., change the context) which in turn may trigger higher motivation 397 or a feeling of appreciation. However, the financial incentives can also trigger mechanisms in 398 themselves like a feeling of achievement. Hence, it is unclear how describing the strategy contributes 399 to the deeper understanding of the workings of the mechanism or if it is used to clarify the relationship 400 between the intervention (which may be multi-faceted) and the 'resources' that the intervention 401 provides - i.e. "this aspect of the intervention provides 'x' resource, in response to which some 402 participants reasoned 'y'".

These different positions and/or different uses are in themselves unproblematic as they may be useful in different situations depending on the objectives of the evaluation. However, they further complicate the task of developing a workable database.

### 406 Ways forward

This attempt to develop a realist CMOC database to support learning and knowledge accumulation
 encountered several important obstacles. However, the value of the exercise lies in the insights it
 provided on these obstacles and the arguments surfacing of issues that may further debate.

An important conclusion is that the rationales underlying individual realist evaluations differ from the rationale for the development of a CMOC database . As a result, what is useful for the former is inconvenient or even detrimental for the latter - for example, the use of different heuristics (CIMO, ICAMO, etc.). This should not be a surprise as RE is a relatively flexible approach that allows for fit-forpurpose adaptations rather than strict methods prescription. Objectives and underlying rationales of realist evaluations influence the methodological and conceptual choices made.

416 As De Weger et al. (2020) emphasize, the choice for a specific heuristic (CMO, ICAMO, CSMO or other 417 variations) should be guided by the objectives of the evaluation. There is no reason why this should 418 be any different for how we approach the concept of a mechanism – so long as the concept used 419 remains consistent with a realist philosophy of science. Hence, some realist evaluations will use 420 established scientific concepts, while others will stick to a more empirical description; some will have 421 clearly distinguishable CMOCs, while others will have a dense narrative. Strict guidelines are not 422 necessarily desirable, which means that this diversity will remain an important obstacle for the 423 development of a coherent CMOC database and at the same time an important asset for the wider 424 applicability of RE.

This exercise also revealed some more fundamental questions about the role and form of the CMOC
in realist evaluation. Should a mechanism explicitly distinguish between resources and reasoning?
Should a CMOC entail only one mechanism and/or outcome? Is a particular format of CMOCs desirable

- 428 in realist explanations? And if so in what circumstances, when, how, and why? These questions go to
- the essence of RE and the appropriate forums (conferences, webinars, mailing lists, etc.) should be
   mobilized to discuss them in order to foster mutual learning and understanding, as also emphasized
   by Device and Manzana Santaella (2012)
- 431 by Pawson and Manzano-Santaella (2012).
- 432 Even after the failure of this attempt, the question remains whether a CMOC database is feasible 433 and/or desirable and if it could achieve the original objectives. In accordance with realist practice, the
- answer is: 'it depends', with responses varying according to the position each practitioner takes on
   the above-mentioned questions and discussion points.
- 436 Position 1: A database is not feasible and undesirable
- 437 Based on the above discussion, it can be argued that developing a CMOC database is not feasible nor 438 is it ever likely to be desirable. This is firstly because a common language of concepts is missing for 439 mechanisms, outcomes, and intervention families for the reasons elicited above. Secondly, it is too 440 time consuming to assess quality; or even, as some may argue, inherently impossible as no quality 441 standards for CMOCs or descriptions of mechanisms exist. Finally, CMOCs are not used in the same 442 way across evaluations: they can be presented in tables, figures or in text, be extensive or a summary, 443 have just one or multiple mechanisms and/or outcomes, use the CMO heuristic, another heuristic 444 (CIMO, ICAMO, CSMO) or no heuristic at all. These limitations do not only affect the feasibility of a 445 CMOC database, but also its desirability. If a CMOC database tries to overcome these limitations, it 446 may force causal explanations into a CMOC straitjacket which may entail a loss of detail and clarity. 447 Moreover, such a database may effectively push towards a possibly undesirable exacerbation of a 448 recipe-like use of CMOCs. In the end, the CMOC remains just a heuristic and not the end-goal of a
- 449 realist evaluation.
- 450 Such costs might be worthwhile if the database contributed significantly to its two main objectives of 451 learning and knowledge accumulation. However, the limitations mentioned clearly hamper the role a 452 CMOC database could play in the realist evaluation cycle of knowledge accumulation. Similarly, the 453 database failed to show its utility for the learning objective, because differing ideas about the quality 454 of CMOCs limit the ability of a CMOC database to present typical or good quality examples. Yet, what 455 did appear to be useful were the arguments clarifying positions on the quality of certain CMOCs. It allowed several participants to clarify their assumptions and ideas about CMOCs and realist 456 457 evaluation. These can be important learning moments for both the discussants and the spectators of 458 the discussion.

### 459 Position 2: A database is feasible and desirable

460 Researchers who take a somewhat different position may be more optimistic (or stubborn) about the 461 feasibility and desirability of a CMOC database. While a database comes with its challenges and 462 limitations, it can be argued that it could nonetheless contribute to the two predefined objectives. 463 First, while there is a diversity of views on what quality means, certain basic rules (e.g., mechanisms 464 are not program components) do apply and could serve as a gatekeeper for CMOCs in the database. This would leave intact the diversity of other positions for novice realist evaluators to discover without 465 466 leading them down a wrong path. A guiding text may help them navigate this diversity. Second, 467 different realist evaluators may use different heuristics and concepts but are eventually trying to 468 describe the same underlying reality. Developers of a CMOC database could try to develop a common 469 language (i.e., novel realist concepts or adapted scientific concepts) to enable them to identify CMOCs 470 that have different wordings but essentially refer to the same mechanism and facilitate the 471 accumulation of knowledge across realist evaluations. Importantly, the unit of analysis and organizing 472 element would in this case be the mechanism and its link to contexts and outcomes (the CMOC). In

- this view, a CMOC database is not only feasible, but also desirable, and could contribute to the statedobjectives.
- 475 However, it remains important to acknowledge that the earlier discussed 'triple hermeneutic' will476 always remain an obstacle.

#### 477 Position 3: Another database is feasible and desirable

One could also take the position that a database is feasible but not in the way that was envisaged in
this exercise by the lead author. Indeed, while this exercise focused primarily on mechanisms as the
organising principle, other principles are also possible.

- Probably the most promising alternative is to organise the database according to intervention families, i.e. interventions with very similar necessary and internal sets of relations and components and, hence, underlying program theory (e.g., vouchers, pay-for-performance, cash-on-delivery can be seen as belonging to the 'incentivization family') (see Pawson, 2013; Leeuw, 2023). The unit of analysis changes from the individual CMOCs to CMOCs linked together in program theories. Again, different options present themselves.
- 487 First, it could simply list the different CMOCs and/or program theories and organise them according 488 to intervention family. In this way the task of ad hoc abstraction is left to the user of the database. A 489 second option is to go a step further and develop a realist evidence-based program registry (EBPR). 490 These EBPR show the evidence related to certain types of interventions and are becoming increasingly 491 common. However, they often use the standard hierarchy of evidence that puts randomized control 492 trials on top (Magura et al., 2023). A realist version of such a registry may analyse the realist evidence 493 in relation to a certain intervention family and put together a refined theory with that evidence (i.e., 494 performing realist reviews). This would also fit nicely within a broader trend towards middle-range 495 theories in evaluation in general (Cartwright, 2020; Guerzovich et al., 2022).
- While some level of abstraction and interpretation remains necessary (invoking the triple hermeneutic), more theoretical coherence within the intervention families would make the abstraction exercise more feasible. However, both approaches require a clear development of family interventions, which could be based on existing taxonomies (e.g., Kok et al., 2016). In the beginning it might also be useful to not structure it according to intervention families but to stay one step lower on the ladder of abstraction and to organize it according to intervention types (e.g., treat vouchers and pay-for-performance separately).

### 503 Conclusion

504 While the feasibility and potential value of a CMOC database remains uncertain, the value of this initial 505 attempt lies in its illumination of the rich diversity of positions on the role, form and use of CMOCs. 506 The paper also highlights the main obstacles in relation to the development of a CMOC database 507 aiming to prevent future attempts to make the same mistakes or even to deter some from getting 508 initiated.

509 Importantly, we do not argue in favour or against a CMOC database, as some disagreement will 510 probably remain for some time. Instead, the paper should be seen as an invitation for further 511 constructive debates about 'which methodological choices work best, when, for whom, in what 512 circumstances and why'.

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